

Message Text

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FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

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GDS

TAGS: TECH, ENRG, JA

REF:(A) TOKYO 13353; (B) TOKYO 13387

SUBJECT: US-JAPAN ENERGY R&D AGREEMENT

1. REFTEL A, PARA 1, AND REFTEL B, PARA 1A, REFER TO CONTINUING GOJ PROBLEMS WITH ARTICLES IV (IMPLEMENTING INTERAGENCY AGREEMENTS) AND V (POINTS OF COORDINATION) IN DRAFT AGREEMENT. EMBASSY MAY DRAW ON FOL TO EMPHASIZE USG POSITION RE THESE ARTICLES.

2. WHOLE POINT OF UMBRELLA AGREEMENT IS TO FORM A POLITICAL BASE FOR ACCELERATING CONTACTS BETWEEN TECHNOLOGISTS OF TWO COUNTRIES, LEADING TO MORE RAPID PROGRESS ON ENERGY DEVELOPMENT. THEREFORE, EFFORTS SHOULD BE MADE TO MINIMIZE INVOLVEMENT BY AGENCIES ON EACH SIDE NOT DIRECTLY RESPONSIBLE FOR R&D.

3. ARTICLE IV IS NECESSARY, IN OUR JUDGMENT, TO RELIEVE STATE DEPT. AND FONOFF OF DAY-TO-DAY INVOLVEMENT IN NEGOTIATION, ADMINISTRATION, AND IMPLEMENTATION OF TECHNICAL EXCHANGES, JOINT PROJECTS, LIMITED OFFICIAL USE

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ETC. DEPT. HAS NEITHER MANPOWER NOR EXPERTISE TO CONDUCT

THESE ACTIVITIES (AND WE ASSUME THAT FONOFF IS IN SAME POSITION). TO REQUIRE THROUGH TERMS OF AGREEMENT THAT DEPT. AND FONOFF ALWAYS ACT AS INTERMEDIARIES FOR THEIR RESPECTIVE TECHNICAL AGENCIES WILL BE CUMBERSOME AND

INEFFICIENT, AND THUS WOULD DEFEAT PURPOSE OF AGREEMENT.

4. SEVERAL ALTERNATIVES WOULD BE AVAILABLE TO GOJ IN CARRYING OUT INTENT OF ARTICLE IV. (A) SEVERAL GOJ AGENCIES WITH COMMON INTERESTS IN A TECHNOLOGY AREA COULD COMBINE EFFORTS TO NEGOTIATE SUBSIDIARY AGREEMENT, WITH ONE OR MORE USG AGENCIES WITH SAME INTERESTS. (B) ONE GOJ AGENCY COULD ACT AS LEAD FOR OTHER AGENCIES AND DEAL WITH ITS USG COUNTERPART ACTING IN SAME CAPACITY. (C) SINGLE AGENCIES ON EACH SIDE COULD ENTER INTO AGREEMENTS. GOJ SIDE SHOULD BE MADE AWARE THAT IF ANY ONE OF SEVERAL REORGANIZATION PLANS BEING STUDIED IN CONGRESS SHOULD GO INTO EFFECT, NUMBER OF US AGENCIES INVOLVED IN ENERGY R&D WILL DECREASE TO SOME EXTENT. ADMINISTRATION PROPOSAL FOR CREATION OF SPECIFIC ENERGY R&D AGENCY (ERDA) IS CASE IN POINT.

5. INTENT OF ARTICLE V IS ALMOST EXACTLY AS STATED BY KIKUCHI (REFTEL B, PARA 1A). "POINTS OF COORDINATION" ARE FOR EXTERNAL ACTIVITIES BETWEEN TWO GOVERNMENTS IN ADMINISTRATION OF UMBRELLA AGREEMENT AND IN ASSISTING TECHNICAL AGENCIES TO ARRANGE AND CARRY OUT IMPLEMENTING AGREEMENTS. THERE IS NO DESIRE ON PART OF DEPARTMENT--NOR, WE ASSUME, ON PART OF FONOFF--TO ACT AS COORDINATORS OF DOMESTIC ENERGY R&D PROGRAMS. DEPARTMENT WOULD BECOME INVOLVED MORE DIRECTLY IF POLICY ISSUES WERE TO ARISE OR IF UMBRELLA AGREEMENT WERE TO BE MODIFIED OR AMENDED. ARTICLE II-A OF PROPOSED AGREEMENT SHOWS ACTIVITIES OF PARTICULAR INTEREST TO DEPARTMENT IN WHICH IT MIGHT PARTICIPATE. KISSINGER

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